



## Tracy Rural County Fire Protection District

Agenda Item 4.2

### STAFF REPORT

**Meeting:** Regular Meeting  
**Date:** March 10, 2026  
**To:** Board of Directors  
**Prepared by:** Raychel Jackson, District Clerk  
**Approved by:** Craig Miller, Chairperson

**Re:** Approval of FY 24/25 Audit by Blomberg & Griffin

#### **RECOMMENDATION**

**Action Item**  Non-Action Item

It is recommended that the District Board approve the Financial Statements and Independent Auditor's Report for the fiscal year ending June 30, 2025, as prepared by Blomberg & Griffin.

#### **BACKGROUND**

The audit was conducted by Blomberg & Griffin, Certified Public Accountants, and the draft was completed in March 2026.

The purpose of the financial audit is to provide reasonable assurance, by an independent third party, that the District's financial statements are free of material misstatements and accurately reflect its financial position.

The audit at page 1 contains the auditor's opinion. It reads as follows:

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the Tracy Rural County Fire Protection District as of June 30, 2025 and 2024, and the respective changes in financial position, and, where applicable, cash flows thereof for the years then ended in accordance with accounting principles generally accepted in the United States of America.

#### **DISCUSSION**

Approval and acceptance of the audited financial statements by the Board is a standard and essential part of the District's financial oversight responsibilities. Acceptance at this time ensures the audit becomes part of the District's formal public record and supports continued transparency, accountability, and compliance with applicable financial reporting standards.

#### **FISCAL IMPACTS**

None.

#### **ATTACHMENTS**

1. Auditor's Report dated June 30, 2025

**TRACY RURAL COUNTY FIRE  
PROTECTION DISTRICT**

Financial Statements  
and  
Independent Auditor's Report

For the Fiscal Years Ended June 30, 2025 and 2024

# TRACY RURAL COUNTY FIRE PROTECTION DISTRICT

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## INDEPENDENT AUDITOR'S REPORT

To the Board of Directors  
Tracy Rural County Fire Protection District  
Tracy, CA

### Opinions

We have audited the accompanying financial statements of the and for the years ended June 30, 2025, and 2024 and the related notes to the financial statements, which collectively comprise the Tracy Rural County Fire Protection District, basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the Tracy Rural County Fire Protection District, as of June 30, 2025, and 2024, and the respective changes in financial position and, where applicable, cash flows thereof for the years then ended in accordance with accounting principles generally accepted in the United States of America.

### Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the State Controller's Minimum Audit Requirements for California Special District. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Tracy Rural County Fire Protection District, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Tracy Rural County Fire Protection District's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

### Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards will always detect a material misstatement when it exists.

The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the

override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards, we:

- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Tracy Rural County Fire Protection District's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Tracy Rural County Fire Protection District's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

### **Other Matters**

#### **Required Supplementary Information**

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, budgetary comparison schedule, and schedule of required supplementary information- Pension Plan be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, which considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. The Tracy Rural County Fire Protection District has not presented the Management Discussion and Analysis that accounting principles generally accepted in the United States have determined is necessary to supplement, although not required to be part of, the basic financial statements. Our audit was conducted for the purpose of forming an opinion on the financial statements that collectively comprise the Tracy Rural County Fire Protection District's, basic financial statements. The budgetary comparison and pension plan required disclosure have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on it.

Blomberg & Griffin A.C.  
Stockton, CA

October 07, 2025

**TRACY RURAL COUNTY FIRE PROTECTION DISTRICT**

Statement of Net Position

June 30, 2025 and 2024

	<b>2025</b>	<b>2024</b>
	<b>Governmental</b>	<b>Governmental</b>
	<b>Activities</b>	<b>Activities</b>
	<u>                    </u>	<u>                    </u>
<b>ASSETS</b>		
Cash in Bank and in County Treasury-Note 3	\$ 10,557,115	\$ 8,273,380
Accounts Receivable	121,522	235,399
Interest Receivable	65,203	50,464
Prepaid Expenses	42,101	42,917
Land-Note 4	177,107	177,107
Capital Assets, Net of Accumulated Depreciation-Note 4	<u>3,741,678</u>	<u>3,436,607</u>
 Total Assets	 <u>14,704,726</u>	 <u>12,215,874</u>
 Deferred Outflows of Resources- Note 10	 <u>2,422,276</u>	 <u>3,440,583</u>
 <b>LIABILITIES</b>		
Current Liabilities		
Accounts Payable	16,271	7,299
Accrued Interest	19,216	23,475
Current Portion of Long-Term Debt-Note 5	<u>260,086</u>	<u>253,171</u>
 Total Current Liabilities	 <u>295,573</u>	 <u>283,945</u>
Long-Term Liabilities		
Capital Lease - Note 5	715,015	975,101
Net Pension Liability- Note 10	<u>5,498,195</u>	<u>5,439,105</u>
 Total-Long Term Liabilities	 <u>6,213,210</u>	 <u>6,414,206</u>
 Total Liabilities	 <u>6,508,783</u>	 <u>6,698,151</u>
 Deferred Inflows of Resources- Note 10	 <u>962,258</u>	 <u>2,314,579</u>
 <b>NET POSITION</b>		
Invested in Capital Assets, Net of Related Debt	2,943,684	2,385,442
Unrestricted	<u>5,252,259</u>	<u>3,132,281</u>
 Total Net Position	 <u>\$ 9,655,961</u>	 <u>\$ 6,643,727</u>

The accompanying notes are an integral part of the financial statements.

## TRACY RURAL COUNTY FIRE PROTECTION DISTRICT

## Statement of Activities

For the Years Ended June 30, 2025 and 2024

	<b>2025</b>	<b>2024</b>
	<b>Governmental</b>	<b>Governmental</b>
	<b>Activities</b>	<b>Activities</b>
	<u>                    </u>	<u>                    </u>
<b>EXPENDITURES/EXPENSES</b>		
Fire Protection		
Operations	\$ 12,082,060	\$ 11,375,552
Depreciation	<u>288,639</u>	<u>228,889</u>
Total Expenditures/Expenses	<u>12,370,699</u>	<u>11,604,441</u>
<b>PROGRAM REVENUES</b>		
Grant Income	-	-
Rent Income	2,400	9,600
Charges for Services	<u>60,474</u>	<u>3,776</u>
Total Program Revenues	<u>62,874</u>	<u>13,376</u>
Net Program Expenses	<u>12,307,825</u>	<u>11,591,065</u>
<b>GENERAL REVENUES</b>		
Property Taxes-Note 6	14,268,449	12,923,406
Homeowner Tax	62,755	59,631
Investment Earnings	301,883	209,858
Interest Expense	(28,363)	(35,920)
Sale of Assets	472,538	-
Miscellaneous Income	<u>242,797</u>	<u>323,251</u>
Total General Revenues	<u>15,320,059</u>	<u>13,480,226</u>
Changes in Net Position	3,012,234	1,889,161
Net Position - Beginning of Year	<u>6,643,727</u>	<u>4,754,566</u>
Net Position - End of Year	<u>\$ 9,655,961</u>	<u>\$ 6,643,727</u>

The accompanying notes are an integral part of the financial statements.

## TRACY RURAL COUNTY FIRE PROTECTION DISTRICT

Balance Sheet  
 Governmental Funds  
 June 30, 2025

	<b>General Fund</b>	<b>Capital Outlay Fund</b>	<b>Nonmajor Governmental Funds</b>	<b>2025 Total Governmental Funds</b>
<b>ASSETS</b>				
Cash in Hand and in Cash Treasury-Note 3	\$ 7,892,657	\$ 1,892,963	\$ 771,495	\$ 10,557,115
Accounts Receivable	121,522	-	-	121,522
Interest Receivable	64,199	57	947	65,203
Prepid Expenses	42,101	-	-	42,101
Total Assets	<u>\$ 8,120,479</u>	<u>\$ 1,893,020</u>	<u>\$ 772,442</u>	<u>\$ 10,785,941</u>
<b>LIABILITIES and FUND BALANCES</b>				
Liabilities				
Accounts Payable	\$ 16,271	\$ -	\$ -	\$ 16,271
Accrued Interest	-	19,216	-	19,216
Total Liabilities	<u>16,271</u>	<u>19,216</u>	<u>-</u>	<u>35,487</u>
<b>FUND BALANCES</b>				
Assigned to:				
Acquisition of Capital Assets-Note 2	-	1,873,804	-	1,873,804
Other Purposes-Note 2	-	-	772,442	772,442
Unassigned-Note 2	8,104,208	-	-	8,104,208
Total Fund Balances	<u>8,104,208</u>	<u>1,873,804</u>	<u>772,442</u>	<u>10,750,454</u>
Total Liabilities and Fund Balances	<u>\$ 8,120,479</u>	<u>\$ 1,893,020</u>	<u>\$ 772,442</u>	<u>\$ 10,785,941</u>

The accompanying notes are an integral part of the financial statements.

## TRACY RURAL COUNTY FIRE PROTECTION DISTRICT

Balance Sheet  
Governmental Funds  
June 30, 2024

	General Fund	Capital Outlay Fund	Nonmajor Governmental Funds	2024 Total Governmental Funds
<b>ASSETS</b>				
Cash on Hand and in Cash Treasury-Note 3	\$ 6,221,963	\$ 1,521,667	\$ 529,750	\$ 8,273,380
Accounts Receivable	235,399	-	-	235,399
Interest Receivable	45,496	4,819	149	50,464
Prepaid Expenses	42,917	-	-	42,917
Total Assets	<u>\$ 6,545,775</u>	<u>\$ 1,526,486</u>	<u>\$ 529,899</u>	<u>\$ 8,602,160</u>
<b>LIABILITIES and FUND BALANCES</b>				
Liabilities				
Accounts Payable	\$ 7,299	\$ -	\$ -	\$ 7,299
Accrued Interest	-	23,475	-	23,475
Total Liabilities	<u>7,299</u>	<u>23,475</u>	<u>-</u>	<u>30,774</u>
<b>FUND BALANCES</b>				
Assigned to:				
Acquisition of Capital Assets-Note 2	-	1,503,011	-	1,503,011
Other Purposes-Note 2	-	-	529,899	529,899
Unassigned-Note 2	6,538,476	-	-	6,538,476
Total Fund Balances	<u>6,538,476</u>	<u>1,503,011</u>	<u>529,899</u>	<u>8,571,386</u>
Total Liabilities and Fund Balances	<u>\$ 6,545,775</u>	<u>\$ 1,526,486</u>	<u>\$ 529,899</u>	<u>\$ 8,602,160</u>

The accompanying notes are an integral part of the financial statements.

**TRACY RURAL COUNTY FIRE PROTECTION DISTRICT**  
 Reconciliation of the Governmental Funds Balance Sheet to the  
 Statement of Net Position  
 June 30, 2025 and 2024

	<b>2025</b>	<b>2024</b>
Total Fund Balances-Governmental Funds	\$ 10,750,454	\$ 8,571,386
<p>Amounts reported for governmental activities in the statement of net position are different because:</p> <p>Capital assets: In governmental funds, only current assets are reported            In the statement of net position, all assets are reported, including capital assets and accumulated depreciation.</p>		
Capital Assets at Historical Cost:	6,952,003	6,440,420
Accumulated Depreciation	(3,033,218)	(2,826,706)
Pension Deferred Charges	2,422,276	3,440,583
Net Pension Liability	(5,498,195)	(5,439,105)
Pension Deferred Credits	(962,258)	(2,314,579)
<p>In governmental funds, the capital lease payable amounts are not reported as liability. However, capital lease payable amounts are reported as liability in the statement of net position.</p>		
Capital Lease Payable	(975,101)	(1,228,272)
Net Position of Governmental Activities	<b>\$ 9,655,961</b>	<b>\$ 6,643,727</b>

The accompanying notes are an integral part of the financial statements.

**TRACY RURAL COUNTY FIRE PROTECTION DISTRICT**  
Statement of Revenues, Expenditures, and Changes in Fund Balances  
Governmental Funds  
For the Fiscal Year Ended June 30, 2025

<b>REVENUES</b>	<b>General Fund</b>	<b>Capital Outlay Fund</b>	<b>Nonmajor Governmental Funds</b>	<b>Total Governmental Funds</b>
Property Taxes-Note 6	\$ 12,310,006	\$ -	\$ -	\$ 12,310,006
Property Assessments-Note 6	1,958,443	-	-	1,958,443
State Property Taxes-Note 6	62,755	-	-	62,755
Program Revenues	-	-	61,066	61,066
Rent Income	-	2,400	-	2,400
Miscellaneous Income	1,823	224,481	5,547	231,851
Interest	220,140	55,788	25,955	301,883
<b>Total Revenues</b>	<b>14,553,167</b>	<b>282,669</b>	<b>92,568</b>	<b>14,928,404</b>
<b>EXPENDITURES</b>				
Fire Protection				
Fire Services-Note 13	11,025,265	-	-	11,025,265
Insurance	58,910	-	-	58,910
Tax Administration Service Charge	154,315	-	-	154,315
Miscellaneous	333,701	30,295	25	364,021
Employee Benefits (PERS)	754,471	-	-	754,471
Capital Outlay-Note 4	310,773	282,939	-	593,712
Debt Service:				
Principal-Note 5	-	253,171	-	253,171
Interest	-	28,363	-	28,363
<b>Total Expenditures</b>	<b>12,637,435</b>	<b>594,768</b>	<b>25</b>	<b>13,232,228</b>
Excess of Revenues Over (under) Expenditures	1,915,732	(312,099)	92,543	1,696,176
<b>OTHER FINANCIAL SOURCES (USES)</b>				
Proceeds from Sale of Assets	-	482,892	-	482,892
Proceeds from Capital Lease	-	-	-	-
Operating Transfers In-Note 8	-	200,000	-	200,000
Operating Transfers Out-Note 8	(350,000)	-	150,000	(200,000)
<b>Total Other Financing Sources (Uses)</b>	<b>(350,000)</b>	<b>682,892</b>	<b>150,000</b>	<b>482,892</b>
Excess of Revenues and Other Financing Sources Over Expenditures and Other Uses	1,565,732	370,793	242,543	2,179,068
Fund Balances, July 01, 2024	6,538,476	1,503,011	529,899	8,571,386
Fund Balance, June 30, 2025	<u>\$ 8,104,208</u>	<u>\$ 1,873,804</u>	<u>\$ 772,442</u>	<u>\$ 10,750,454</u>

The accompanying notes are an integral part of the financial statements.

**TRACY RURAL COUNTY FIRE PROTECTION DISTRICT**  
Statement of Revenues, Expenditures, and Changes in Fund Balances  
Governmental Funds  
For the Fiscal Year Ended June 30, 2024

<b>REVENUES</b>	<b>General Fund</b>	<b>Capital Outlay Fund</b>	<b>Nonmajor Governmental Funds</b>	<b>Total Governmental Funds</b>
Property Taxes-Note 6	\$ 11,041,747	\$ -	\$ -	\$ 11,041,747
Property Assessments-Note 6	1,881,659	-	-	1,881,659
State Property Taxes-Note 6	59,631	-	-	59,631
Program Revenues	-	-	3,776	3,776
Rent Income	-	9,600	-	9,600
Miscellaneous Income	313,251	10,000	-	323,251
Interest	128,916	55,159	25,783	209,858
<b>Total Revenues</b>	<b>13,425,204</b>	<b>74,759</b>	<b>29,559</b>	<b>13,529,522</b>
<b>EXPENDITURES</b>				
Fire Protection				
Fire Services-Note 13	10,119,275	-	-	10,119,275
Insurance	50,708	-	-	50,708
Tax Administration Service Charge	169,381	-	-	169,381
Miscellaneous	324,381	79,593	-	403,974
Employee Benefits (PERS)	1,078,712	-	-	1,078,712
Capital Outlay-Note 4	-	14,658	-	14,658
Debt Service:				
Principal-Note 5	-	237,814	-	237,814
Interest	-	35,920	-	35,920
<b>Total Expenditures</b>	<b>11,742,457</b>	<b>367,985</b>	<b>-</b>	<b>12,110,442</b>
Excess of Revenues Over (under) Expenditures	1,682,747	(293,226)	29,559	1,419,080
Excess of Revenues and Other Financing Sources Over Expenditures and Other Uses	1,682,747	(293,226)	29,559	1,419,080
Fund Balances, July 1, 2023	4,855,729	1,796,237	500,340	7,152,306
Fund Balance, June 30, 2024	<b>\$ 6,538,476</b>	<b>\$ 1,503,011</b>	<b>\$ 529,899</b>	<b>\$ 8,571,386</b>

The accompanying notes are an integral part of the financial statements.

**TRACY RURAL COUNTY FIRE PROTECTION DISTRICT**  
 Reconciliation of the Governmental Funds Statement of Revenues, Expenditures,  
 And Changes in Fund Balances to the Statement of Activities  
 For the Fiscal Years Ended June 30, 2025 and 2024

	<b>2025</b>	<b>2024</b>																		
Excess (Deficiency) of Revenues and Other Financing Sources Over Expenditures and Other Uses	\$ 2,179,068	\$ 1,419,080																		
<p>Amounts reported for governmental activities in the statement of activities are different from amounts reported in governmental funds because:</p> <p>Capital Outlay: In governmental funds, the costs of capital outlay are reported as expenditures in the period when the assets are acquired. In the statement of activities costs of capital assets are allocated over their estimated useful lives as depreciation expense. The difference between capital outlay expenditures and depreciation expense for the period is:</p> <table style="margin-left: auto; margin-right: auto; border-collapse: collapse;"> <tr> <td style="padding-right: 20px;">Expenditures for Capital Outlay</td> <td style="text-align: right; padding-right: 20px;">593,712</td> <td style="text-align: right;">14,658</td> </tr> <tr> <td>Depreciation Expense</td> <td style="text-align: right;">(288,639)</td> <td style="text-align: right;">(228,889)</td> </tr> <tr> <td>Difference in Asset Book value</td> <td style="text-align: right;">-</td> <td style="text-align: right;">-</td> </tr> </table> <p>Debt Service: In governmental funds, proceeds from long-term debt are reported as other sources and repayments are reported as expenditures. In the government-wide statements, repayments of long-term debt are reported as reductions of liabilities.</p> <table style="margin-left: auto; margin-right: auto; border-collapse: collapse;"> <tr> <td style="padding-right: 20px;">Principle Payment of Long-Term Debt</td> <td style="text-align: right; padding-right: 20px;">253,171</td> <td style="text-align: right;">237,814</td> </tr> </table> <p>Changes in Employee Benefits expense did not require the use of current financial resources or meet revenue recognition criteria in the Governmental Funds Financial Statements and therefore are not reported in governmental funds.</p> <table style="margin-left: auto; margin-right: auto; border-collapse: collapse;"> <tr> <td style="padding-right: 20px;"></td> <td style="text-align: right; border-bottom: 1px solid black; padding-right: 20px;">274,922</td> <td style="text-align: right; border-bottom: 1px solid black;">446,498</td> </tr> </table> <p>Changes in Net Position-Governmental Activities</p> <table style="margin-left: auto; margin-right: auto; border-collapse: collapse;"> <tr> <td style="padding-right: 20px;"></td> <td style="text-align: right; border-bottom: 3px double black; padding-right: 20px;">\$ 3,012,234</td> <td style="text-align: right; border-bottom: 3px double black;">\$ 1,889,161</td> </tr> </table>			Expenditures for Capital Outlay	593,712	14,658	Depreciation Expense	(288,639)	(228,889)	Difference in Asset Book value	-	-	Principle Payment of Long-Term Debt	253,171	237,814		274,922	446,498		\$ 3,012,234	\$ 1,889,161
Expenditures for Capital Outlay	593,712	14,658																		
Depreciation Expense	(288,639)	(228,889)																		
Difference in Asset Book value	-	-																		
Principle Payment of Long-Term Debt	253,171	237,814																		
	274,922	446,498																		
	\$ 3,012,234	\$ 1,889,161																		

The accompanying notes are an integral part of the financial statements.

## TRACY RURAL COUNTY FIRE PROTECTION DISTRICT

Notes to Basic Financial Statements

June 30, 2025 and 2024

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES:A. Financial Reporting Entity

The Tracy Rural County Fire Protection District was established in 1945 to protect the greater Tracy Region, which encompasses over 200 square miles. The rural fire department was comprised of volunteers who manned four fire stations.

In 1999, the Tracy Rural County Fire Protection District (“District”) and the City of Tracy (“City”) agreed to consolidate fire protection services into one Fire Department. On September 7, 1999, the District and the City entered into a joint exercise of powers agreement (“JPA Agreement”) that created the South County Fire Authority (“Authority”), a public entity separate and apart from the District and the City. The operational date of this agreement is September 16, 1999.

Effective July 1, 2018, the authority (old JPA) was dissolved, and a new joint powers agreement was formed: the South San Joaquin County Fire Authority (new JPA). See Note 7 for additional details.

The District’s governing authority consists of five elected officials who, together, constitute the Board of Directors. The Government Accounting Standards Board established criteria for determining which organizations should be included in a governmental reporting entity. The focal point for preparing the financial statements of a financial reporting entity is the *primary government*. The identification of a financial reporting entity is built around the concept of financial accountability. That is if a primary government is financially accountable for another entity, that entity’s financial statements must be included in the financial statements of the reporting entity. Thus, the *financial reporting entity* consists of the *primary government* and its *component units*. *Primary government* is defined as a state, general purpose local or special purpose local government that has a separately elected governing body, is legally separate, and is fiscally independent of other state or local governments. *Component units* are defined as legally separate organizations for which the elected officials of the primary government are financially accountable. In addition, a component unit can be another organization for which the nature and significance of its relationship with a primary government is such that the exclusion would cause the reporting entity’s financial statements to be misleading or incomplete. Based on these criteria and definitions, the District is the primary government and there are no material potential component units which should be included with the accompanying financial statements of the District. The District’s basic financial statements do not include operations of the associated governmental agencies involved in the JPA Agreement, namely the Authority or the City.

**TRACY RURAL COUNTY FIRE PROTECTION DISTRICT**

Notes to Basic Financial Statements

June 30, 2025 and 2024

**NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued):****B. Accounting Policies**

The District accounts for its financial transactions in accordance with policies and procedures of the California State Controller's Minimum Audit Requirements and Reporting Guidelines for Special Districts. The accounting policies of the District conform to generally accepted accounting principles as prescribed by the Governmental Accounting Standards Board (GASB) and the American Institute of Certified Public Accountants (AICPA).

**Basis of Presentation:***Government – Wide Financial Statements:*

The statement of net position and statement of activities display information about the reporting government as a whole. They include all funds of the reporting entity except for fiduciary funds. The statements distinguish between governmental and business-type activities. Governmental activities generally are financed through taxes, intergovernmental revenues, and other non-exchange revenues. Business-type activities are financed in whole or in part by fees charged to external parties for goods or services. The District does not have business-type or fiduciary funds.

*Fund Financial Statements:*

Fund financial statements of the reporting entity are organized into funds, each of which are considered to be separate accounting entities. Each fund is accounted for by providing a separate set of self-balancing accounts that constitute its assets, liabilities, fund equity, revenues, and expenditure/expenses. Funds are organized into three major categories: governmental, proprietary, and fiduciary. An emphasis is placed on major funds within the governmental and proprietary categories. A fund is considered major if it is the primary operating fund of the District or meets the following criteria:

- a. Total assets, liabilities, revenues, or expenditures/expenses of that individual governmental or enterprise fund are at least ten percent of the corresponding total for all funds of the category or type.
- b. Total assets, liabilities, revenues, or expenditures/expenses of the individual governmental fund or enterprise fund are at least five percent of the corresponding total for all governmental and enterprise funds combined.

**TRACY RURAL COUNTY FIRE PROTECTION DISTRICT**

Notes to Basic Financial Statements

June 30, 2025 and 2024

**NOTE 1**      **SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued):**

*Major Governmental Funds:*

**General Fund:** is the general operating fund of the District. It is used to account for all financial resources except those required to be accounted for in another funds.

**Capital Outlay Fund:** accounts for all resources for the acquisition of capital assets and facilities by the District. Recorded income sources include resources received from developer impact fees assessed under provisions of the California Environmental Quality Activity (CEQA), sublease rental income, and interest income.

*Nonmajor Governmental Funds:*

**Special Reserve Fund:** is funded upon the direction of the District’s governing board. It was established to pay for benefits accrued to former District employees.

**Fire Facility Fund:** Mitigate effects of new development.

**B. Measurement Focus and Basis of Accounting:**

Measurement focus is a term used to describe “which” transactions are recorded within the various financial statements. Basis of accounting refers to “when” revenues and expenditures or expenses are recognized in the accounts and reported in the financial statements, regardless of the measurement focus applied.

*Measurement Focus:*

On the statement of net position and the statement of activities, governmental activities are presented using the economic resources measurement focus as defined in item b. below.

In the governmental fund balance sheet and the statement of governmental fund revenues, expenditures, and changes in fund balances, the “current financial resources” measurement focusses or the “economic resources” measurement focus is used as appropriate.

- a. The “current financial resources” measurement focus is used when accounting for all governmental funds. With this measurement focus, only current assets and current liabilities are generally included on their balance sheets. Their operating statements present sources and uses of available spendable financial resources during a given period. These funds use fund balance as their measure of available spendable financial resources at the end of the period.

**TRACY RURAL COUNTY FIRE PROTECTION DISTRICT**

Notes to Basic Financial Statements

June 30, 2025 and 2024

**NOTE 1      SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued):**

- a. The accounting objectives of the “economic resources” measurement focus are the determination of operating income, changes in net position (or cost recovery), financial position, and cash flows. All assets and all liabilities (whether current or noncurrent) associated with the operation of these funds are reported.

*Basis of Accounting:*

In the statement of net position and statement of activities, governmental activities are presented using the accrual basis of accounting. Under the accrual basis of accounting, revenues are recognized when earned and expenses are recorded when the liability is incurred, or economic asset used. Revenues, expenses, gains, losses assets and liabilities resulting from exchange-like transactions are recognized when the exchange takes place.

In the governmental funds balance sheet and the statement of governmental fund revenues, expenditures, and changes in fund balances, governmental funds are presented on the modified accrual basis of accounting. Under this modified accrual basis of accounting, revenues are recognized when “measurable and available.” Measurable means knowing or being able to reasonably estimate the amount. Available means collectible within the current period or soon enough thereafter to pay current liabilities. The District defines available to be within 60 days of year-end. Expenditures (including capital outlay) are recorded when the related fund liability is incurred.

C. Budgetary Data:

Under GASB 34, budgetary comparison information is required to be presented for the general fund and each major special revenue fund with a legally adopted budget. The District is not legally required to adopt a budget for special revenue funds; therefore, budget comparison information is not included for major special revenue funds.

Annual budgets are adopted for the general fund on a basis consistent with generally accepted accounting principles. In accordance with the bylaws established by the JPA Agreement, the District’s governing board must adopt a final budget within the first 90 days of the fiscal year. The District’s governing board satisfied this requirement. The Board of Directors is not required to revise the budget for amounts exceeding the original budgetary amounts. There were no budget revisions for the District during the year ending June 30, 2025.

D. Assets, Liabilities, and Equity/Net Position:

*Cash:*

The District’s cash consists of cash on hand and cash in the San Joaquin County Treasury. The County pools these funds with those of other Districts in the county and invests the cash. These pooled funds are carried at cost, which approximates market value, and are displayed on the financial statements as cash in the county treasury.

**TRACY RURAL COUNTY FIRE PROTECTION DISTRICT**

Notes to Basic Financial Statements

June 30, 2025 and 2024

**NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued):**

E. Assets, Liabilities, and Equity/Net Position (Continued):

*Capital Assets and Depreciation:*

In the government-wide financial statements, fixed assets are accounted for as capital assets. Capital assets are reported at historical cost or estimated historical cost, including net interest cost during the construction period of capital assets. Donated assets are reported at their estimated fair value as of the date of donation. Additions, improvements, and other capital outlays that significantly extend the useful life of an asset are capitalized. The costs of normal maintenance and repairs that do not add to the value of the assets or materially extend the assets' lives are not capitalized but are expensed as incurred.

Depreciation on all capital assets is computed using straight-line basis over the following estimated useful lives:

<u>Asset Class</u>	<u>Assets</u>	<u>Estimated Useful Life in Years</u>
Land		N/A
Buildings	Fire Station, Garage, Tower	50
Equipment	Pumpers, Firefighting Equipment Automobiles, Pickups Defibrillator System, Gas Monitors	3-10

*Long-Term Obligations:*

In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the statement of net position.

*Net Position:*

Net position represents the difference between assets and liabilities and are displayed in the three components: 1) Invested in capital assets, net of related debt consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowings used for the acquisition, construction or improvements of those assets. 2) Restricted net position constraints placed on the use either by external groups such as creditors, grantors, contributors, or laws or regulations of other governments, or law through constitutional provisions or enabling legislation. 3) Unrestricted net position consists of all other net position that do not meet the definition of "restricted" or "invested in capital assets, net of related debt."

## TRACY RURAL COUNTY FIRE PROTECTION DISTRICT

Notes to Basic Financial Statements

June 30, 2025 and 2024

**NOTE 1**      **SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued):***Use of Estimates:*

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and the disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

**NOTE 2**      **FUND BALANCES:**

The governmental fund financial present fund balances are based on a classification that comprises a hierarchy that is based primarily on the extent to which the District is bound to honor constraints on the specific purposes for which amounts in the respective governmental funds can be spent. The classifications used in the governmental fund financial statements are as follows:

***Nonspendable:*** This classification includes amounts that cannot be spent because they are either (a) not in spendable form or (b) are legally or contractually required to be maintained intact.

***Restricted:*** This classification includes amounts for which constraints have been placed on the use of the resources either (a) externally imposed by creditors (such as through a debt covenant), grantors, contributors, or laws or regulations of other governments, or (b) imposed by law through constitutional provisions or enabling legislation.

***Committed:*** This classification includes amounts that can be used only for specific purposes pursuant to constraints imposed by formal action of the District Governing Board, the highest level of decision-making authority for the District. These amounts cannot be used for any other purpose unless the District Governing Board removes or changes the specific use by taking the type of action (ordinance or resolution) that was employed when the funds were initially committed. This classification also includes contractual obligations to the extent that existing resources have been specifically committed for use in satisfying those contractual requirements.

***Assigned:*** This classification includes amounts that are constrained by the District's intent to be used for a specific purpose but are neither restricted nor committed. This intent can be expressed by the Governing Board or through the Governing Board delegating this responsibility to the Clerk through the budgetary process. This classification also includes the remaining positive fund balance for all governmental funds except for the General Fund.

**TRACY RURAL COUNTY FIRE PROTECTION DISTRICT**

Notes to Basic Financial Statements

June 30, 2025 and 2024

**NOTE 2**      **FUND BALANCES (Continued):**

*Unassigned:* This classification includes the residual fund balance for the general fund. The unassigned classification also includes negative residual fund balance of any other governmental fund that cannot be eliminated by offsetting of assigned fund balance amounts.

The District would typically use restricted fund balances first, followed by committed resources, assigned, and then unassigned.

**NOTE 3**      **CASH AND INVESTMENTS:**

The District maintains its cash in the San Joaquin County Treasury as part of the common investment pool, which totals \$6,421,259 and \$5,134,098 as of June 30, 2025, and 2024, respectively, in accordance with GASB Statement No. 31. The fair market value of the investment pool as of June 30, 2025, and 2024 were \$6,421,259 and \$5,134,098, respectively. In addition, the District also has an outside bank account with the Bank of Stockton. The book value of the outside bank account was \$4,135,856 on June 30, 2025.

The District is considered to be an involuntary participant in the external investment pool. Interest earned is deposited quarterly into participating funds. Any investment losses are proportionately shared by all funds in the pool. The County is restricted by Government Code Section 53635 et seq. under Section 53601 et seq. to invest in time deposits, U.S. government securities, state registered warrants, notes or bonds, State Treasurer's investment pool, bankers' acceptances, commercial paper, negotiable certificates of deposit, and repurchase or reverse repurchase agreements. The investment policy for the San Joaquin County Treasury prohibits reverse repurchases of securities and foreign investments. Due to constraints and standards imposed by GASB and the top rating agencies, the target weighted average maturity of the portfolio will be approximately one and one-half years. As per the Government Code Section 53601, investments cannot exceed a five-year maturity.

Investments by the District in investment pools are considered unclassified as to credit risk because they are not evidenced by securities that exist in physical or book-entry form. Investment in external investment pools and other pooled investments are excluded from the concentration of credit risk disclosure under GASB Statement No. 40.

Interest rate risk is the risk that changes in market interest rates will adversely affect the fair value of an investment. Generally, the longer the maturity of an investment, the greater the sensitivity of its fair value to changes in market interest rates.

Custodial credit risk does not apply to a local government's indirect investment in securities through the use of mutual funds or government investment pools. The County of San Joaquin issues a financial report that includes custodial credit risk disclosures for the Cash in County Treasury. The report may be obtained by writing to the San Joaquin County Treasurer, 44 North San Joaquin Street, Stockton, CA 95202.

**TRACY RURAL COUNTY FIRE PROTECTION DISTRICT**

Notes to Basic Financial Statements

June 30, 2025 and 2024

**NOTE 4      CAPITAL ASSETS:**

The following table provides a summary of changes in capital assets.

<u>June 30, 2025</u>	<u>Balance July 1, 2024</u>	<u>Additions</u>	<u>Disposals</u>	<u>Balance June 30, 2025</u>
Capital Assets, Not Depreciated:				
Land - Durham Ferry Rd	\$ 177,107	\$ -	\$ -	\$ 177,107
Capital Projects - In progress	1,162,591	527,860	1,162,591	527,860
Total Capital Assets, Not Depreciated	<u>1,339,698</u>	<u>527,860</u>	<u>1,162,591</u>	<u>704,967</u>
Capital Assets Depreciated:				
Buildings and Improvements:				
Station - 7th St.	82,128	-	82,128	-
Station - Schulte Rd	918,771	-	-	918,771
Station - Durham Ferry Rd.	1,538,140	65,852	-	1,603,992
Equipment & Vehicles	2,361,683	1,162,591	-	3,524,274
Tower	200,000	-	-	200,000
Total Capital Assets Depreciated, Net	<u>5,100,722</u>	<u>1,228,443</u>	<u>82,128</u>	<u>6,247,037</u>
Less Accumulated Depreciation for:				
Buildings and Improvements	1,126,304	49,138	82,128	1,093,314
Equipment	1,700,402	239,501	-	1,939,903
Total Accumulated Depreciation	<u>2,826,706</u>	<u>288,639</u>	<u>82,128</u>	<u>3,033,217</u>
Governmental Activities Capital Assets, Net	<u>\$ 3,613,714</u>	<u>\$ 1,467,664</u>	<u>\$ 1,162,591</u>	<u>\$ 3,918,787</u>
<u>June 30, 2024</u>	<u>Balance July 1, 2023</u>	<u>Additions</u>	<u>Disposals</u>	<u>Balance June 30, 2024</u>
Capital Assets, Not Depreciated:				
Land - Durham Ferry Rd	\$ 177,107	\$ -	\$ -	\$ 177,107
Equipment & Engine - In progress	1,162,591	-	-	1,162,591
Total Capital Assets, Not Depreciated	<u>1,339,698</u>	<u>-</u>	<u>-</u>	<u>1,339,698</u>
Capital Assets Depreciated:				
Buildings and Improvements:				
Station - 7th St.	82,128	-	-	82,128
Station - Schulte Rd	918,771	-	-	918,771
Station - Durham Ferry Rd.	1,523,482	14,658	-	1,538,140
Equipment & Vehicles	2,361,683	-	-	2,361,683
Tower	200,000	-	-	200,000
Total Capital Assets Depreciated, Net	<u>5,086,064</u>	<u>14,658</u>	<u>-</u>	<u>5,100,722</u>
Less Accumulated Depreciation for:				
Buildings and Improvements	1,077,459	48,845	-	1,126,304
Equipment	1,520,357	180,045	-	1,700,402
Total Accumulated Depreciation	<u>2,597,816</u>	<u>228,890</u>	<u>-</u>	<u>2,826,706</u>
Governmental Activities Capital Assets, Net	<u>\$ 3,827,946</u>	<u>\$ (214,232)</u>	<u>\$ -</u>	<u>\$ 3,613,714</u>

**TRACY RURAL COUNTY FIRE PROTECTION DISTRICT**

Notes to Basic Financial Statements

June 30, 2025 and 2024

**NOTE 5 LONG-TERM DEBTS:**

*Changes in Long-Term Debt:*

The following summarizes long-term debt activity for the years ended June 30, 2025, and 2024:

	<u>Beginning Balance</u>	<u>Additions</u>	<u>Reductions</u>	<u>Ending Balance</u>	<u>Due Within One Year</u>
Capital Equipment - Community FNB - June 30, 2025	\$ 1,228,272	\$ -	\$ 253,171	\$ 975,101	\$ 260,086
Capital Equipment - Community FNB - June 30, 2024	\$ 1,466,086	\$ -	\$ 237,814	\$ 1,228,272	\$ 253,171

*Loans Payable:*

In February 2020, the District entered into an equipment lease purchase agreement with Community First National Bank. The finance amount is \$697,681.75, and the average maturity is 7 years with an interest of 3.03 percent per annum. The district's yearly required payment amount is \$112,437.72.

In February 2022, the District entered into an equipment lease purchase agreement with Community First National Bank. The finance amount is \$326,042.55, and the average maturity is 7 years with an interest of 2.52 percent per annum. The district's yearly required payment amount is \$50,408.23.

In February 2022, the District entered into a GPM Pumper lease purchase agreement with Community First National Bank. The finance amount is \$769,400.67, and the average maturity is 7 years with an interest of 2.52 percent per annum. The district's yearly required payment amount is \$122,648.07.

Below is a summary of the payments:

<u>Fiscal Years</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2026	\$ 260,085	\$ 25,705	\$ 285,790
2027	\$ 267,191	\$ 18,604	\$ 285,795
2028	\$ 278,736	\$ 17,268	\$ 296,004
2029	\$ 169,089	\$ 4,267	\$ 173,356
Total	<u>\$ 975,101</u>	<u>\$ 65,844</u>	<u>\$ 1,040,945</u>

**TRACY RURAL COUNTY FIRE PROTECTION DISTRICT**

Notes to Basic Financial Statements

June 30, 2025 and 2024

**NOTE 6**      **PROPERTY TAX REVENUE:**

The District’s assessed property records are maintained by the San Joaquin County Auditor/Controller’s office. The County has entered into an agreement with the special Districts within its borders, commonly known as the Teeter Plan. Under this plan, the District is apportioned and paid the total property taxes to which it is entitled each year. Any delinquent taxes are the responsibility of the County. The County collects and retains all delinquencies, including penalties and interest. Substantially, all taxes are paid to the Districts in the year to which they accrue, therefore, no receivables accrual or provision for uncollectible are being made. Property taxes are levied on both real and personal property. The property tax levy to support general operations of the District is limited to 1% of full cash value and is distributed in accordance with statutory formulas.

The amounts needed to finance the annual requirements of voter-approved debt are excluded from this limitation and are separately calculated and levied each fiscal year. District special assessments are collected and paid by the County under the Teeter Plan as explained above.

The rates adopted by the approval of the governing board of the District for the current fiscal year were as follows:

Residential dwellings, commercial residential, agricultural, commercial industrial, and the San Joaquin County River Club	\$	0.03	Per sq. ft.
Vacant residential lots, vacant commercial lots, and mobile home lots	\$	12.00	Per parcel
Waste lands, berms and SBE property	\$	10.00	Per parcel
Gas wells, hay barns, and loafing barns	\$	25.00	Per parcel
Vacant industrial lots	\$	250.00	Per parcel
Poultry containment buildings	\$	0.01	Per parcel
Tire storage facilities and/or wood chip storage	\$	1,500.00	Per parcel

**NOTE 7**      **JPA AGREEMENT SUMMARY:**

Under the terms of the new JPA Agreement, the South County Fire Authority (“Authority”) is empowered to manage the fire prevention services for the City and District, also known as the Fire Department. The Authority is presently contracting for such services with the City of Tracy. Under the contract, the City is to administer the Fire Department under the direction of the JPA’s Fire Chief and provide the necessary administrative support for its programs and operations. This includes providing personnel, fiscal, procurement, maintenance, and clerical support for all department activities on behalf of the Authority. The JPA Agreement contemplates that the JPA will eventually assume responsibility for all administration and employment of personnel.

Among other items, the Authority leases real and personal property belonging to the City and District. The Authority is responsible for the operation and maintenance of this property, while the City and District are responsible for replacing or purchasing new property. The City and District are also responsible for providing whatever insurance

**TRACY RURAL COUNTY FIRE PROTECTION DISTRICT**

Notes to Basic Financial Statements

June 30, 2025 and 2024

**NOTE 7 JPA AGREEMENT SUMMARY (Continued):**

they deem appropriate for the property owned by each or jointly.

The dissolution agreement of the old JPA also provided for other terms, including:

- a) All existing contracts for goods, services, and for equipment entered into by the old JPA are assigned to the new JPA.
- b) Balances owed by the District to the City of Tracy are reduced as of June 30, 2018.
- c) The city is entitled to full ownership of Station 92.
- d) If the District ceases operating any Fire Station currently located in an overlapping jurisdiction area, the station will revert to the City.
- e) The city will collect and dispense to the District certain impact fees.

**NOTE 8 INTERFUND TRANSACTIONS:**

Interfund transactions are reported as loans, services provided, reimbursements or transfers. Loans are reported as Interfund receivables and payables, as appropriate, and are subject to elimination upon consolidation. Services provided, deemed to be at market or near market rates, are treated as revenues and expenditures/expenses. Reimbursements occur when one fund incurs a cost, charges the appropriate benefiting fund, and reduces its related cost as a reimbursement. All other Interfund transactions are treated as transfers.

Transfers among governmental funds are netted as part of the reconciliation to the government-wide financial statements.

*Interfund Transfers:*

Interfund transfers for the 2024/25 fiscal year were as follows:

<u>Tranfers In</u>	<u>Amount</u>	<u>Transfers Out</u>	<u>Amount</u>
General Fund	\$ -	General Fund	\$ 350,000
Capital Reserve Fund	200,000	Capital Reserve Fund	-
Special Revenue Fund	150,000	Special Revenue Fund	-
	<u>\$ 350,000</u>		<u>\$ 350,000</u>

**TRACY RURAL COUNTY FIRE PROTECTION DISTRICT**

Notes to Basic Financial Statements

June 30, 2025 and 2024

**NOTE 8 INTERFUND TRANSACTIONS (Continued):**

Interfund transfers for the 2023/24 fiscal year were as follows:

<u>Tranfers In</u>	<u>Amount</u>	<u>Transfers Out</u>	<u>Amount</u>
General Fund	\$ -	General Fund	\$ -
Capital Reserve Fund	-	Capital Reserve Fund	-
Special Revenue Fund	-	Special Revenue Fund	-
	<u>\$ -</u>		<u>\$ -</u>

The above transfers were to establish the Special Revenue and Contingency Funds.

**NOTE 9 DEFINED BENEFITS PENSION PLANS:**

The District is still responsible for retirement benefit cost for retirement benefits earned by the District’s employees who became employees of the State of California during their employment period with the District; however, the State of California is responsible for the retirement benefit cost for any subsequent retirement benefits earned by those employees. As of June 30, 2025, the District did not have any active employees.

*Plan Description, Benefits Provided, and Employees Covered*

The plan is a cost-sharing multiple-employer defined benefit pension plan administered by the California Public Employees Retirement System (CalPERS). A full description of the pension plan benefit provisions, assumptions for funding purposes but not accounting purposes, and membership information is listed on the June 30, 2023, Annual Actuarial Valuation Report. Details of the benefits provided can be obtained in Appendix B of June 30, 2023, actuarial valuation report. This report is a publicly available valuation report that can be obtained at CalPERS’ website under Forms and Publications.

*Contribution Description*

Section 20814(c) of the California Public Employees’ Retirement Law (PERL) requires that the employer contribution rates for all public employers are determined on an annual basis by the actuary and shall be effective on July 1 following notice of a change in the rate. The CalPERS’ annual actuarial valuation process determines the total plan contributions.

For public agency cost-sharing plans covered by either the Miscellaneous or Safety risk pools, the Plan’s actuarially determined rate is based on the estimated amount necessary to pay the Plan’s allocated share of the risk pool’s costs of benefits earned by employees during the year, and any unfunded accrued liability.

**TRACY RURAL COUNTY FIRE PROTECTION DISTRICT**

Notes to Basic Financial Statements

June 30, 2025 and 2024

**NOTE 9 DEFINED BENEFITS PENSION PLANS (Continued):**

*Actuarial Methods and Assumptions Used to Determine Total Pension Liability*

The collective total pension liability for June 30, 2024, measurement period was determined by an actuarial valuation as of June 30, 2023, with updated procedures used to roll forward the total pension liability to June 30, 2024. The collective total pension liability was based on the following assumptions:

Actuarial Cost Method	Entry Age Normal in accordance with the requirements of GASB Statement No. 68
Actuarial Assumptions	
Discount Rate	6.90%
Inflation	2.30%
Salary Increases	Varies by Entry Age and Service
Mortality Rate Table	Derived using CalPERS' Membership Data for all Funds Contract COLA up to 2.30% until Purchasing Power
Post Retirement Benefit	Protection Allowance Floor on Purchasing Power applies

*Discount Rate*

The discount rate used to measure the total pension liability for PERF C was 6.90%. The projection of cash flows used to determine the discount rate assumes that contributions from plan members will be made at the current member contributions rates and that contributions from employers will be made at statutorily required rates, actually determined. Based on those assumptions, the plan's fiduciary net position was projected to be available to make all projected future benefit plan's fiduciary net position was projected to be available to make all projected future benefit payment of current plan members. Therefore, the long-term expected rate of return on plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

The table below reflects the long-term expected real rate of return by asset class. The rate of return was calculated using the capital market assumptions applied to determine the discount rate and asset allocation. These geometric rates of return are net of administrative expenses.

TRACY RURAL COUNTY FIRE PROTECTION DISTRICT

Notes to Basic Financial Statements

June 30, 2025 and 2024

NOTE 9 DEFINED BENEFITS PENSION PLANS (Continued):

<u>Asset Class</u>	<u>New Strategic Allocation</u>	<u>Real Return Years 1 - 10</u>
Global Equity- cap-weighted	30.0%	4.54%
Global Equity- non-cap-weighted	12.00	3.84
Private Equity	13.00	7.28
Treasury	5.00	0.27
Mortgage-backed Securities	5.00	0.50
Investment Grade Corporates	10.00	1.56
High Yield	5.00	2.27
Emerging Market Debt	5.00	2.48
Private Debt	5.00	3.57
Real Assets	15.00	3.21
Leverage	-5.00	-0.59

The following table shows the Plan’s proportionate share of the risk pool collective net pension liability over the measurement period.

	<b>Plan Total Pension Liability</b> <b>(a)</b>	<b>Plan Fiduciary Net Position</b> <b>(b)</b>	<b>Plan Net Pension Liability/(Asset)</b> <b>(c) = (a) - (b)</b>
Balance at : 6/30/2024 (MD)	\$ 16,203,657	\$ 10,764,551	\$ 5,439,106
Balance at : 6/30/2025 (MD)	\$ 16,414,653	\$ 10,916,458	\$ 5,498,195
Net Changes during 2024-25	\$ (210,996)	\$ (151,907)	\$ (59,089)

*Sensitivity of the Net Pension Liability to Changes in the Discount Rate*

The following presents the net pension liability/(assets) of the Plan as of the measurement date, calculated using the discount rate of 6.90 percent, as well as what the net pension liability/(asset) would be if it were calculated using a discount rate that is 1 percentage-point lower or 1 percentage-point higher than the current rate:

	<b>Discount Rate - 1% (5.90%)</b>	<b>Current Discount Rate (6.90%)</b>	<b>Discount Rate + 1% (7.90%)</b>
Plan's Net Pension Liability/(Asset) - 2025	\$ 7,740,323	\$ 5,498,195	\$ 3,664,407
	<b>Discount Rate - 1% (6.15%)</b>	<b>Current Discount Rate (7.15%)</b>	<b>Discount Rate + 1% (8.15%)</b>
Plan's Net Pension Liability/(Asset) - 2024	\$ 7,661,850	\$ 5,439,106	\$ 3,621,810

**TRACY RURAL COUNTY FIRE PROTECTION DISTRICT**

Notes to Basic Financial Statements

June 30, 2025 and 2024

**NOTE 9**      **DEFINED BENEFITS PENSION PLANS (Continued):**

**PENSION EXPENSE AND DEFERRED OUTFLOWS AND DEFERRED INFLOWS**

For the fiscal years ended June 30, 2025, and 2024, Pension expense was recognized as follows:

	<u>2025</u>	<u>2024</u>
Service Cost	\$ 457,031	\$ 415,811
Interest Cost	1,544,285	1,418,662
Changes of Benefits Terms	13	97
Recognized Difference Between Projected and Actual Earnings on Plan Investment	51,027	149,145
Employer Contributions	(754,471)	(1,206,302)
Net Plan to Plan Resource Movement	2,583	(99,594)
Administrative Expense	13,561	11,279
Projected and Actual Earnings on Plan Investment	(1,147,052)	(1,058,047)
Other Miscellaneous Expenses	-	-
Difference between Expected & Actual Experience	247,768	245,883
Recognized Changes of Assumptions	<u>193,529</u>	<u>186,731</u>
Pension Expense (Income)	<u>\$ 608,274</u>	<u>\$ 63,665</u>

As of June 30, 2025, and 2024, the Tracy Rural Fire Protection District reports other amounts for the Plan as deferred outflows and deferred inflows of resources related to pensions as follows:

	<u>Deferred Outflows of Resources - FY25</u>	<u>Deferred Inflows of Resources- FY25</u>	<u>Deferred Inflows of Resources - FY24 Net</u>
Difference between Expected and Actual Experience	\$ 448,728	\$ 14,593	\$ 365,037
Changes of Assumptions	135,470	-	317,442
Difference between Projected and Actual Earnings on Pension Plan Investments	265,809	-	744,452
Difference between Employer's Contribution and Proportionate Share of Contribution	485,314	58,614	(1,286,586)
Changes in Employees Proportion	429,925	889,051	426,832
Pension Contributions made Subsequent to Measurement Date	<u>657,030</u>	<u>-</u>	<u>558,828</u>
Total	<u>\$ 2,422,276</u>	<u>\$ 962,258</u>	<u>\$ 1,126,005</u>

**TRACY RURAL COUNTY FIRE PROTECTION DISTRICT**

Notes to Basic Financial Statements

June 30, 2025 and 2024

**NOTE 9 DEFINED BENEFITS PENSION PLANS (Continued):**

Amounts reported as deferred outflows and deferred outflows and inflows of resources related to pensions will be recognized in future pension expenses as follows:

<u>Measurement Period</u> <u>Ended June 30,</u>	<u>Deferred</u> <u>Outflows/(Inflows)</u> <u>of Resources</u>
2026	(649)
2027	1,132,876
2028	155,927
2029	40,458
2030	131,406
Thereafter	-

**NOTE 10 POST-EMPLOYMENT BENEFITS OTHER THAN PENSION BENEFITS:**

In addition to the pension benefits described in note 10, the District’s pay-as-you-go policy with PERS provides post-retirement healthcare benefits to all employees who retire from the District on or after attaining age 55 with at least 20 years of service. The District pays medical premiums for this eligible retiree.

**NOTE 11 BOARD OF DIRECTORS:**

<u>Name</u>	<u>Title</u>	<u>Term Expires</u>
Jeff Ramsey	Chairman	December 2028
Craig Miller	Vice Chair	December 2026
John Vierra	Director	December 2026
Matt Kopinski	Director	December 2028
Pete Reece	Director	December 2026

**TRACY RURAL COUNTY FIRE PROTECTION DISTRICT**

Notes to Basic Financial Statements

June 30, 2025 and 2024

**NOTE 12 RELATED PARTY TRANSACTIONS:**

Under the JPA Agreement, the District's share of costs for services totaled \$11,025,265 and \$10,119,275 for the fiscal years ended June 30, 2025, and 2024, respectively.

Below is the summary of business consulting expenses for the years ending June 30, 2025, and 2024:

<u>Business Name:</u>	<u>June 30, 2025</u>	<u>June 30, 2024</u>
Special District Financial Services	\$ 55,711	\$ 55,230
Total	<u>\$ 55,711</u>	<u>\$ 55,230</u>

**NOTE 13 COMMITMENT AND CONTINGENCIES:**

The District is exposed to various risks of loss related to torts, theft, damage, and destruction of assets; errors and omissions; and natural disasters. The District purchases commercial insurance for general liability and management liability with coverage up to a maximum of \$3,000,000, subject to various policy limits generally ranging from \$5,000 to \$1,000,000 per occurrence.

The District has exposure to various claims and litigation arising in the ordinary course of its operations. The District management, after consulting with the District legal attorney, believes that the claims may not be material to the financial statements or results of operations as of and for the fiscal year ending June 30, 2025.

**NOTE 14 SUBSEQUENT EVENTS:**

The District management has evaluated after June 30, 2025, to assess the need for potential recognition or disclosures in the financial statements. Such events were evaluated through February 27, 2026, the date these financial statements were available to be issued. Based upon this evaluation, it was determined that no subsequent events occurred that required recognition or additional disclosures in the financial statements.

**TRACY RURAL COUNTY FIRE PROTECTION DISTRICT**  
 Budgetary Comparison Schedule - General Fund  
 For the Year Ended June 30, 2025

	<b>Original &amp; Final Budgeted Amounts</b>	<b>Actual Amounts</b>	<b>Variance with Final Budget Positive (Negative)</b>
<b>REVENUES</b>			
Property Taxes	\$ 11,196,676	\$ 12,310,006	\$ 1,113,330
Property Assessments	2,220,101	1,958,443	(261,658)
State Property Taxes	33,263	62,755	29,492
Programs Revenues	-	-	-
Rent Income	-	-	-
Interest	10,000	220,140	210,140
	<u>13,594,245</u>	<u>14,553,167</u>	<u>958,922</u>
Total Revenues			
<b>EXPENDITURES</b>			
Fire Services	11,025,263	11,025,265	(2)
Attorney	110,000	25,646	84,354
Auditor	8,300	8,475	(175)
County Tax Administration Charges	160,000	155,169	4,831
County Direct Assessment and AP Charges	18,000	20,950	(2,950)
Business Services	60,775	55,711	5,064
Miscellaneous	294,500	204,029	90,471
Director's Fees	20,000	18,036	1,964
Insurance - General Liability	60,000	58,910	1,090
Retirement (PERS)	1,307,424	754,471	552,953
	<u>13,064,262</u>	<u>12,637,435</u>	<u>426,827</u>
Total Expenditures			
Excess (Deficiency) of Revenues over (under) Expenditures	<u>529,983</u>	<u>1,915,732</u>	<u>1,385,749</u>
<b>OTHER FINANCIAL SOURCES (USES)</b>			
Operating transfers in (out)	<u>(350,000)</u>	<u>(350,000)</u>	<u>-</u>
Fund Balance - July 1, 2024		<u>6,538,476</u>	
Fund Balance - June 30, 2025		<u>\$ 8,104,208</u>	

**TRACY RURAL COUNTY FIRE PROTECTION DISTRICT**  
 Budgetary Comparison Schedule - General Fund  
 For the Year Ended June 30, 2024

	<b>Original &amp; Final Budgeted Amounts</b>	<b>Actual Amounts</b>	<b>Variance with Final Budget Positive (Negative)</b>
<b>REVENUES</b>			
Property Taxes	\$ 10,727,180	\$ 11,041,747	\$ 314,567
Property Assessments	2,036,790	1,881,659	(155,131)
State Property Taxes	30,517	59,631	29,114
Programs Revenues	-	-	-
Fee for Service	-	-	-
Miscellaneous Income	-	313,251	313,251
Interest	10,000	128,916	118,916
	<u>12,804,487</u>	<u>13,425,204</u>	<u>620,717</u>
Total Revenues			
<b>EXPENDITURES</b>			
Fire Services	9,956,839	10,119,275	(162,436)
Attorney	145,000	27,281	117,719
Auditor	8,300	8,500	(200)
County Tax Administration Charges	135,600	142,023	(6,423)
County Direct Assessment and AP Charges	16,000	18,858	(2,858)
Business Services	57,881	55,230	2,651
Miscellaneous	593,801	226,770	367,031
Director's Fees	14,100	15,100	(1,000)
Insurance - General Liability	50,000	50,708	(708)
Retirement (PERS)	1,237,233	1,078,712	158,521
	<u>12,214,754</u>	<u>11,742,457</u>	<u>472,297</u>
Total Expenditures			
Excess (Deficiency) of Revenues over (under) Expenditures	<u>589,733</u>	<u>1,682,747</u>	<u>1,093,014</u>
<b>OTHER FINANCIAL SOURCES (USES)</b>			
Fund Balance - July 1, 2023		<u>4,855,729</u>	
Fund Balance - June 30, 2024		<u>\$ 6,538,476</u>	

**TRACY RURAL FIRE PROTECTION DISTRICT**  
Schedules of Required Supplementary Information - Pension Plan  
June 30,

**Schedule of the Plan's Proportionate Share of the Net Pension Liability and Related Ratios as of the Measurement Date in Relation to PERF C**

	2025	2024	2023	2022	2021	2020	2019	2018	2017	2016
Plan's Proportion of the Net Pension Liability/(Asset)	0.02295%	0.02442%	0.01787%	0.02837%	0.02197%	0.02888%	0.02773%	0.02958%	0.02658%	0.02212%
Plan's Proportionate Share of the Net Pension Liability/(Asset)	\$ 5,498,195	\$ 5,439,105	\$ 3,789,890	\$ 5,140,715	\$ 4,987,483	\$ 4,489,159	\$ 4,489,159	\$ 4,486,478	\$ 3,662,717	\$ 3,099,059
Plan's Covered-Employee Payroll									\$ -	\$ -
Plan's Proportionate Share of the Net Pension Liability/(Asset) as a Percentage of its Covered-Employee Payroll	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%
Plan's Proportionate Share of the Fiduciary Net Position as a Percentage of the Plan's Total Pension Liability	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%
Plan's Proportionate Share of Aggregate Employer Contributions	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -

**Schedule of Plan Contributions**

	2025	2024	2023	2022	2021	2020	2019	2018	2017	2016
Actuarially Determined Contribution	\$ 657,030	\$ 400,732	\$ 558,828	\$ 519,781	\$ 522,154	\$ 472,117	\$ 428,584	\$ 302,887	\$ 218,980	\$ 204,694
Contributions in Relation to the Actuarially Determined Contribution	(657,030)	(400,732)	(558,828)	(519,781)	(522,154)	(472,117)	(428,584)	(302,887)	(218,980)	(204,694)
Contribution Deficiency (Excess)	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Covered-Employee Payroll	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Contributions as a Percentage of Covered-Employee Payroll	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%

**Notes to Schedule**

Change in Benefit Terms: The figures above do not include any liability impact that may have resulted from plan changes which occurred after June 30, 2023 as they have minimal cost impact.

Change in Assumptions: None

**TRACY RURAL COUNTY FIRE PROTECTION DISTRICT**  
 Combining Balance Sheet  
 NonMajor Special Revenue Funds  
 June 30,

	<b>2025</b>		
	<b>Special Reserve Fund</b>	<b>Fire Facility Fund</b>	<b>Total</b>
<b>ASSETS</b>			
Cash in County, Bank and Investment	\$ 174,420	\$ 597,075	\$ 771,495
Interest Receivable	-	947	947
Total Assets	<u>174,420</u>	<u>598,022</u>	<u>772,442</u>
<b>LIABILITIES AND FUND BALANCES</b>			
Liabilities	-	-	-
Total Liabilities	-	-	-
<b>FUND BALANCES</b>			
Assigned	<u>174,420</u>	<u>598,022</u>	<u>772,442</u>
Total Liabilities and Fund Balances	<u>\$ 174,420</u>	<u>\$ 598,022</u>	<u>\$ 772,442</u>

	<b>2024</b>		
	<b>Special Reserve Fund</b>	<b>Fire Facility Fund</b>	<b>Total</b>
<b>ASSETS</b>			
Cash in County, Bank and Investment	\$ 18,894	\$ 510,856	\$ 529,750
Interest Receivable	-	149	149
Total Assets	<u>18,894</u>	<u>511,005</u>	<u>529,899</u>
<b>LIABILITIES AND FUND BALANCES</b>			
Liabilities	-	-	-
Total Liabilities	-	-	-
<b>FUND BALANCES</b>			
Assigned	<u>18,894</u>	<u>511,005</u>	<u>529,899</u>
Total Liabilities and Fund Balances	<u>\$ 18,894</u>	<u>\$ 511,005</u>	<u>\$ 529,899</u>

**TRACY RURAL COUNTY FIRE PROTECTION DISTRICT**  
 Combining Statement of Revenues, Expenditures, and Changes in Fund Balances  
 Non-Major Special Revenue Funds  
 For the Years Ended June 30,

	<b>2025</b>		
	<b>Special Reserve Fund</b>	<b>Fire Facility Fund</b>	<b>Total</b>
<b>REVENUES</b>			
Program Revenues	\$ -	\$ 61,066	\$ 61,066
Miscellaneous Income	-	5,547	5,547
Interest	-	25,955	25,955
Total Revenues	-	92,568	92,568
<b>EXPENDITURES</b>			
Expenses	-	25	25
Excess (Deficiency) of Revenues over (under) Expenditures	-	92,543	92,543
<b>OTHER FINANCING SOURCES (USES)</b>			
Operating Transfers In (Out)	150,000	-	150,000
Total Other Financing Sources (Uses)	150,000	-	150,000
Excess (Deficiency) of Revenues and Other Financing Sources Over (Under) Expenditures and Other Uses	150,000	92,543	242,543
Fund Balances, July 1, 2024	18,894	511,005	529,899
Fund Balances, June 30, 2025	\$ 168,894	\$ 603,548	\$ 772,442

	<b>2024</b>		
	<b>Special Reserve Fund</b>	<b>Fire Facility Fund</b>	<b>Total</b>
<b>REVENUES</b>			
Program Revenues	\$ -	\$ 3,776	\$ 3,776
Interest	-	25,783	25,783
Total Revenues	-	29,559	29,559
<b>EXPENDITURES</b>			
Employee Benefits	-	-	-
Excess (Deficiency) of Revenues over (under) Expenditures	-	29,559	29,559
<b>OTHER FINANCING SOURCES (USES)</b>			
Operating Transfers In (Out)	-	-	-
Total Other Financing Sources (Uses)	-	-	-
Excess (Deficiency) of Revenues and Other Financing Sources Over (Under) Expenditures and Other Uses	-	29,559	29,559
Fund Balances, July 1, 2023	18,894	481,446	500,340
Fund Balances, June 30, 2024	\$ 18,894	\$ 511,005	\$ 529,899